

Message Text

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ORIGIN IO-11

INFO OCT-01 ISO-00 OES-03 L-03 NEA-10 AF-06 ARA-06 EA-07

EUR-12 EB-07 AID-05 INT-05 FEA-01 CEQ-01 CIAE-00

OFA-01 COME-00 DODE-00 EPA-01 INR-07 NSF-01 NSC-05

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E.O. 11652: N/A

TAGS: UN, SENV

SUBJECT: WATER CONFERENCE PREP COM: AGENDA ITEM 8 (RULES
OF PROCEDURE) AND OTHER MID-EAST ITEMS

REF: USUN 636

1. IN REGARD TO RULES OF PROCEDURE RELATING TO "OTHER
PARTICIPANTS" (PARAGRAPH 2 REFTEL) USING LANGUAGE ADOPTED
FOR HABITAT, DEPARTMENT BELIEVES U.S. DEL SHOULD
AND MAKE EFFORT NOT TO ACCEPT
HABITAT RULES IN REGARD TO "OTHER PARTICIPANTS" WHICH GIVE
EXPANDED ROLE TO NLMS. AT TIME OF DISCUSSION OF HABITAT
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RULES IN AUGUST, 1975, U.S. APPROACH WAS TO FOLLOW CANADIAN

LEAD AND TO AVOID MAJOR CONTROVERSY WITH ARABS. THESE CONSTRAINTS ARE NOT AS APPLICABLE AT SUBJECT MEETING AND DEPARTMENT BELIEVES WE SHOULD MAINTAIN RECORD OF RESISTING EXPANDED ROLE FOR NLM'S, WHICH SO OBVIOUSLY POINTS TO PLO. U.S. DEL SHOULD CONSULT WITH CONFERENCE SECRETARIAT AND TAKE OTHER APPROPRIATE STEPS TO SEEK TO CHANGE DRAFT RULES OF PROCEDURE ON NLM'S ROLE, AND ENLIST AS MUCH SUPPORT THEREFOR AS POSSIBLE.

2. BEST ARGUMENT IS THAT BLURRING DISTINCTION BETWEEN ROLE OF FULL PARTICIPANTS AND OBSERVERS WILL IMPEDE WORK OF

CONFERENCE. THIS WILL BE ESPECIALLY TRUE IN REGARD TO SMALL WORKING GROUPS WHICH ARE NOT NORMALLY OPEN TO ALL CONFERENCE PARTICIPANTS. THE U.S. BELIEVES THIS EXPANDED ROLE FOR OBSERVERS WILL DEFEAT PURPOSE OF FORMING SMALL WORKING GROUPS AND THAT PROPOSED RULES ARE ILL-CONCEIVED AND WITHOUT VALUE AS PRECEDENT FOR FUTURE CONFERENCES. OUR OPPOSITION IS DIRECTED AT PRESERVATION OF EFFICIENT METHODS OF WORK AND IN NO WAY REFLECTS ANY CHANGE IN POLICY IN REGARD TO ANY LIBERATION MOVEMENTS.

3. IF IN SPITE OF U.S. EFFORTS RULES OF PROCEDURE ARE ADOPTED THAT FOLLOW HABITAT RULES IN REGARD TO OBSERVERS OR "OTHER PARTICIPANTS" U.S. DEL SHOULD MAKE FOLLOWING RESERVATIONS AS SUGGESTED REFTTEL PARAGRAPH 3: QUOTE: THE UNITED STATES WOULD LIKE TO NOTE FOR THE RECORD THAT WE HAVE STRONG RESERVATIONS ABOUT THE WISDOM OF APPARENTLY ATTEMPTING TO GIVE OBSERVERS AN EXPANDED ROLE AS PROPOSED IN THE TWO DRAFT RULES OF PROCEDURE, 51 AND 52. THE CHANGES THAT MIGHT BE SEEN IN THESE RULES COULD BLUR THE DISTINCTIONS BETWEEN THE ROLE OF FULL PARTICIPANTS AND OBSERVERS, AND DEFEAT THE PURPOSE OF FORMING SMALL WORKING GROUPS TO EXPEDITE THE BUSINESS OF THE CONFERENCE. OUR RESERVATION IN NO WAY REFLECTS ANY CHANGE IN OUR POLICY IN REGARD TO ANY LIBERATION MOVEMENTS. UNQUOTE

4. IF UNEP FUNDS ARE TO BE USED IN SUPPORT OF PARTICIPATION BY NLM'S, U.S. DEL SHOULD MAKE FOLLOWING RESERVATION: "AS MEMBERS ARE AWARE, WE HAVE NOT OBJECTED TO THE CONSENSUS LIMITED OFFICIAL USE

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PROCEDURE FOR ACCEPTING THE USE OF UNEP FUNDS TO SUPPORT PARTICIPATION OF NLM'S. WE NOTE, HOWEVER, THAT REPRESENTATIVES SHOULD BE INVITED BY THE GENERAL ASSEMBLY ONLY FOR SUCH TIME AS IS REASONABLE NECESSARY FOR THEM TO PARTICIPATE IN THE CONSIDERATION OF ITEMS RELEVANT TO THEM. IN GENERAL, WE BELIEVE THAT TRAVEL AND SUBSISTENCE PAYMENTS SHOULD ADHERE AS CLOSELY AS POSSIBLE TO THE GENERAL PRINCIPLES SET FORTH IN GENERAL ASSEMBLY RESOLUTION

1798(XVII). WE HAVE DOUBTS, THEREFORE, AS TO THE PROPRIETY OF THE UNEP MEETING THESE COSTS. ACCORDINGLY, HAD THIS PROPOSAL COME TO A VOTE, MY DELEGATION WOULD NOT HAVE BEEN ABLE TO SUPPORT IT."

5. DEPARTMENT DOES NOT ANTICIPATE ANY ANTI-ISRAELI MOVES BEING BROUGHT UP AT THIS MEETING. HOWEVER, U.S. DEL SHOULD BE VERY ALERT TO ANY MOVES OF THIS SORT BEING MADE, INCLUDING ANY REFERENCE TO THE RESOLUTION EQUATING ZIONISM AND RACISM, SEEK A DELAY AND REPORT IMMEDIATELY TO THE DEPARTMENT FOR INSTRUCTIONS, WITH FULL TEXTS OF RESOLUTIONS AS SOON AS POSSIBLE. U.S. DEL SHOULD WORK VIGOROUSLY TO

PREVENT THE DEVELOPMENT OF ANY SORT OF ANTI-ISRAELI ACTION OR ITS EXCLUSION FROM ANY ELEMENT OF THE UN SYSTEM. SENSITIVITY OF SUCH A MOVE, AND OF ALL MIDDLE EAST ISSUES IN UN BODIES, NEED NOT BE EMPHASIZED NOR THE SERIOUSNESS WITH WHICH THE DEPARTMENT VIEWS THEM. MAW

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